# The Making of the Modern Metropolis: Evidence from London

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London School of Economics and CEPR

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  - Transport millions of people each day between their residence and workplace (London underground : 3.5 million journeys each day)

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- We provide new evidence on these questions using the mid-1800s innovation of the steam railway, newly-constructed historical data from London for 1801-1921, and a quantitative urban model
- Basic idea: Steam railways made possible the first large-scale separation of workplace and residence
  - Previously, given the limitations of human/horse transport technology, most people lived close to work

- 19th-century London is the poster child for large metropolitan areas
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- · Our quantitative analysis has a recursive structure
  - In initial steps, predictions for employment by workplace use only gravity and commuter and land market clearing
  - In later steps, use more of the model's structure to recover productivity, amenities and floor space and undertake counterfactuals

## **Related Literature**

- Size and internal structure of cities
  - Alonso-Mills-Muth, Fujita-Ogawa (1982), Fujita-Krugman (1995), Lucas-Rossi-Hansberg (2002), Ahlfeldt-Redding-Sturm-Wolf (2015), Allen-Arkolakis-Li (2016), Owens-Rossi-Hansberg-Sarte (2017)
- Agglomeration economies
  - Henderson (1974), Fujita-Krugman-Venables (1999), Davis-Weinstein (2002), Duration-Puga (2004), Rosenthal-Strange (2004), Moretti (2004), Rossi-Hansberg (2005), Combes-Duranton-Gobillon (2010), Kline-Moretti (2014), Allen-Arkolakis (2014), Monte-Redding-Rossi-Hansberg (2016)
- Transport infrastructure and development
  - McDonald-Osuji (1995), Baum-Snow-Kahn (2005), Gibbons-Machin (2005), Baum-Snow(2007), Michaels (2008), Donaldson (2014), Duranton-Turner (2011, 2012), Donaldson-Hornbeck (2016), Faber (2014), Fajgelbaum-Redding (2014), Baum-Snow (2016)
- · Historical city development
  - Ball-Sunderland (2001), Barker-Robbins (1976), Kynaston (2011), Porter (1995), White (2007, 2008, 2012), Masucci-Stanilov-Batty (2013)

## Outline

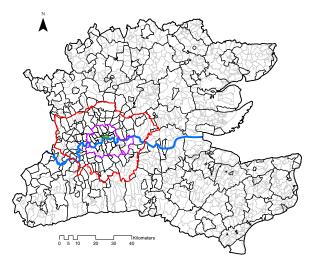
- Data
- Reduced-form evidence
- Quantitative Model
- Conclusions

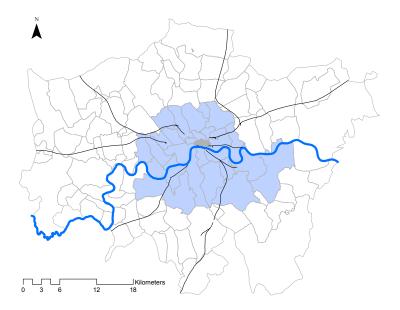
# Data

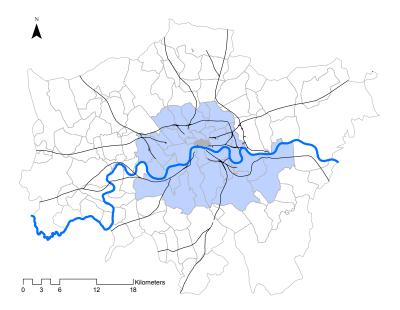
- Population Census data
  - Parishes (285 in GLA) and metropolitan boroughs (99 in GLA)
  - Population by residence from 1801-1921
- Commuting Data
  - Bilateral commuting between boroughs, employment by workplace and employment by residence for 1921
  - Employment by workplace not available before 1921 except for City of London from Day Censuses (from 1866)
  - Historical business directories (1841 onwards)
- Rateable value data
  - Rateable value data by parish from 1815-1921
  - Market rental value of land and buildings after deducting expenses for repair and maintenance
- Transport network data
  - In particular, overground and underground rail by year

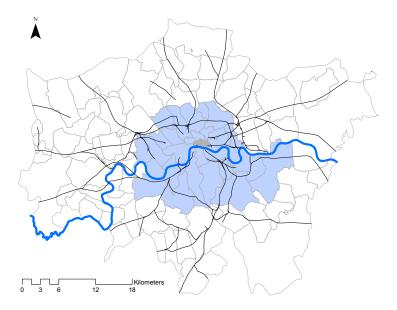
# Administrative Units

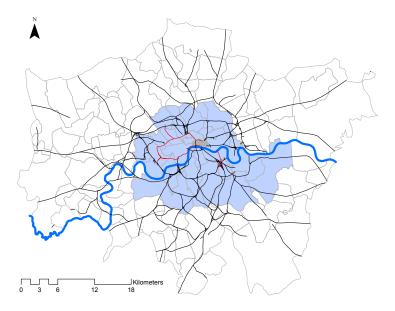
- Home Counties 1921 (black), Greater London Authority (GLA) (red), London County Council (LCC) (purple) and City of London (green)
- Borough and parish boundaries

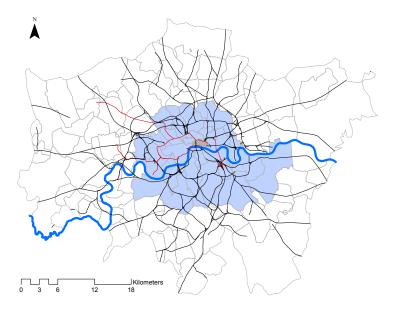


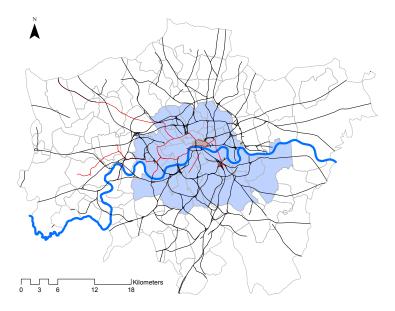


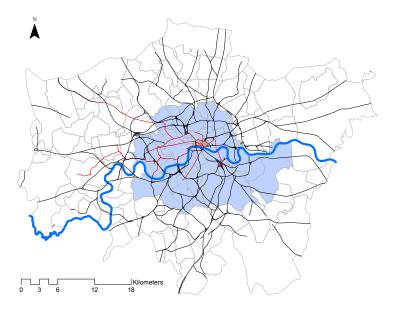


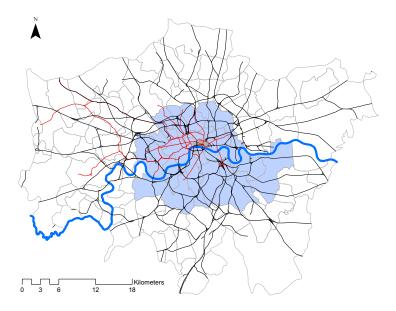


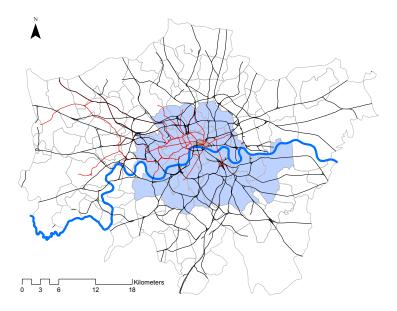




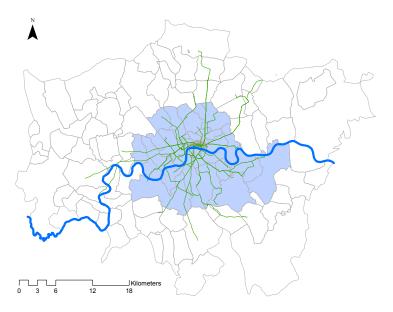




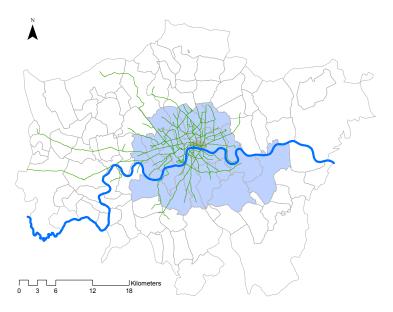




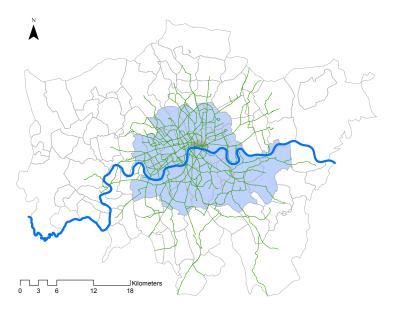
#### Horse Omnibus Network 1839



#### Horse Omnibus/Tram Network 1881



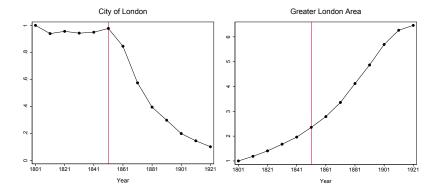
#### Omnibus/Tram Network 1921



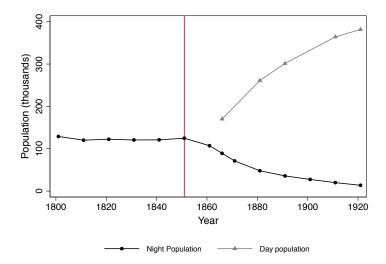
## Outline

- Data
- Reduced-form evidence
- Quantitative Model
- Conclusions

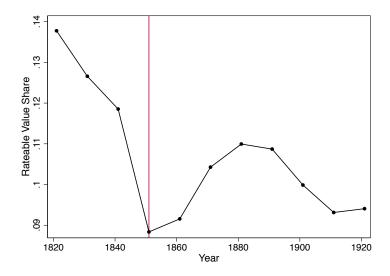
# Residential (Night) Population



# Day and Night Population



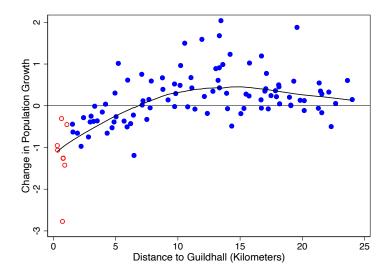
#### City's Share of GLA Rateable Value



## Difference-in-Differences Estimates

- · Provide additional reduced-form evidence in the paper
- Using our parish-level data, we can examine changes in (night) population growth before and after the arrival of an overground or underground railway station
- · Parishes are connected to the railway network in different years
- We first compute parish log population relative to its mean in Greater London in each year (takes out common year effects)
- We next compute the difference in parish population growth rates between the 30 years before and after the arrival of a railway station
- This approach implicitly controls for parish fixed effects and parish-specific linear time trends in log population

#### **Treatment Heterogeneity**



## Model Outline

- Each worker  $\omega$  is geographically mobile and chooses a residence *n* and workplace *i* within Greater London from a set of locations  $L_{\mathbb{N}} \subset L_{\mathbb{M}}$
- Utility for worker  $\omega$  residing in *n* and working in *i* is

$$U_{ni}(\omega) = \frac{B_{ni}z_{ni}(\omega)w_i}{\kappa_{ni}P_n^{\alpha}Q_n^{1-\alpha}}, \qquad G_n(z) = e^{-z^{-\epsilon}},$$

- with common amenity  $B_{ni}$ , idiosyncratic amenity  $z_{ni}(\omega)$ , wage  $w_i$ , consumption price  $P_n$ , floor space price  $Q_n$ , and commuting costs  $\kappa_{ni}$
- Probability that a worker chooses to live in *n* and work in *i*

$$\lambda_{ni} = \frac{L_{ni}}{L_{\mathbb{N}}} = \frac{\left(B_{ni}w_{i}\right)^{\epsilon} \left(\kappa_{ni}P_{n}^{\alpha}Q_{n}^{1-\alpha}\right)^{-\epsilon}}{\sum_{r\in\mathbb{N}}\sum_{\ell\in\mathbb{N}}\left(B_{r\ell}w_{\ell}\right)^{\epsilon} \left(\kappa_{r\ell}P_{r}^{\alpha}Q_{r}^{1-\alpha}\right)^{-\epsilon}}.$$

• Expected utility equalized across residence-workplace pairs

$$\bar{U}\left(\frac{L_{\mathbb{N}}}{L_{\mathbb{M}}}\right)^{\frac{1}{\epsilon}} = \delta \left[\sum_{r \in \mathbb{N}} \sum_{\ell \in \mathbb{N}} \left(B_{r\ell} w_{\ell}\right)^{\epsilon} \left(\kappa_{r\ell} P_{r}^{\alpha} Q_{r}^{1-\alpha}\right)^{-\epsilon}\right]^{\frac{1}{\epsilon}}$$

- · Cobb-Douglas production using labor and commercial floor space
- Total payments for floor space  $(Q_n H_n)$  equal rateable value  $(\mathbb{Q}_n)$

# Isomorphisms

- The framework outlined above encompasses a number of different approaches to modelling consumption, production and transport costs
  - Classical urban model (one good and no trade costs)
  - Extension of classical urban model (traded and non-traded goods)
  - Eaton-Kortum model (multiple goods and trade costs)
  - Armington model (goods differentiated by origin and trade costs)
  - Dixit-Stiglitz (horizontally-differentiated varieties and trade costs)
- Each of these models involves different assumptions about  $P_n$  and how revenue is generated
- For our basic quantitative analysis, we do not have to take a stance as to which of these models is the right model of cities
  - Gravity in commuting
  - Land market clearing
  - Payments for commercial and residential floor space are constant shares of workplace and residential income respectively
- For counterfactuals, we focus on extension of classical urban model

#### Quantitative Analysis (Steps 1-2)

- Step 1 : Compute commuting probabilities and employment ( $\lambda_{nit|n}^C$ ,  $R_{nt}$ ,  $L_{nt}$ ) in year t = 1921
- Step 2 : Solve for wages  $(w_{nt})$  and expected residential income  $(v_{nt})$  in initial equilibrium in year t = 1921

$$RV_{nt} = (1 - \alpha) v_{nt} R_{nt} + \frac{1 - \beta}{\beta} w_{nt} L_{nt},$$
$$RV_{nt} = (1 - \alpha) \left[ \sum_{i \in \mathbb{N}} \lambda_{nit|n}^C w_{it} \right] R_{nt} + \frac{1 - \beta}{\beta} w_{nt} L_{nt},$$

# Estimate Commuting Parameters (Step 3)

- · Discretize Greater London into a raster of grid points
- · Distinguish four transport networks based on average travel speeds

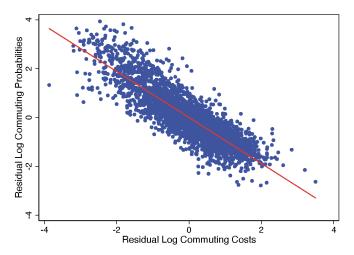
overground railways	21 mph	1
underground railways	15 mph	1.4 = 21/15
omnibuses and trams	6 mph	3.5=21/6
walking	3 mph	7=21/3

- Compute lowest-weighted-cost distance  $(d_{nit}^W)$  between boroughs
- · Estimate gravity equation for log commuting probabilities

$$\log \lambda_{nit} = \xi_{it} + \zeta_{nt} - \epsilon \phi \log d_{nit}^W + u_{nit}$$

- Instrument weighted distance using
  - Log straight-line distance
  - Square of log straight-line distance
- Estimate  $\epsilon \phi = 5.20$

#### Cross-Section Fit (Step 3)



 Approx log linear relationship between commuting probabilities and commuting costs conditional on residence and workplace fixed effects

#### Estimating Historical Workplace Employment (Step 4)

- Use DEK (2007) "exact-hat algebra" ( $\hat{x}_t = x_{\tau}/x_t$ ) to generate model predictions for years  $\tau < t$  starting from t = 1921
- Solve for changes in wages  $(\hat{w}_{it})$  for  $\tau < t$  from commuter and land market clearing

$$\begin{split} \hat{\mathbb{Q}}_{nt}\mathbb{Q}_{nt} &= (1-\alpha) \left[ \sum_{i \in \mathbb{N}} \frac{\lambda_{itln}^C \hat{\mathbf{w}}_{tt}^C \hat{k}_{nt,\tau}^{-\epsilon}}{\sum_{\ell \in \mathbb{N}} \lambda_{n\elltln}^C \hat{\mathbf{w}}_{t\ell}^C \hat{k}_{nt,\tau}^{-\epsilon}} \hat{\mathbf{w}}_{it} w_{it} \right] \hat{R}_{nt} R_{nt} \\ &+ \left( \frac{1-\beta}{\beta} \right) \hat{\mathbf{w}}_{nt} w_{nt} \left[ \sum_{i \in \mathbb{N}} \frac{\lambda_{itln}^C \hat{\mathbf{w}}_{tt}^C \hat{k}_{nt,\tau}^{-\epsilon}}{\sum_{\ell \in \mathbb{N}} \lambda_{ntln}^C \hat{\mathbf{w}}_{tt}^C \hat{k}_{nt,\tau}^{-\epsilon}} \hat{R}_{nt} R_{nt} \right], \end{split}$$

• where we determined  $w_{it}$  and  $\hat{\kappa}_{nit,\tau}^{\epsilon}$  above

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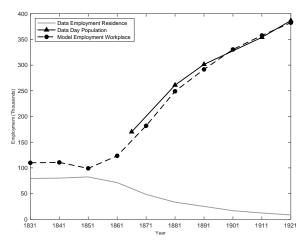
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- where we determined  $w_{it}$  and  $\hat{\kappa}_{nit,\tau}^{\epsilon}$  above
- Using these solutions ( $\hat{w}_{it}$ ), we can determine changes in employment by workplace ( $\hat{L}_{it}$ ) for  $\tau < t$  from commuter market clearing

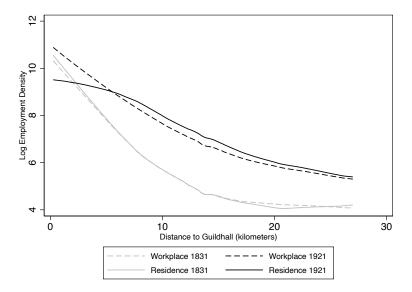
$$\hat{L}_{it}L_{it} = \sum_{n \in \mathbb{N}} \frac{\lambda_{nt|n}^{\mathcal{C}} \hat{w}_{it}^{\varepsilon} \hat{k}_{nt,\tau}^{-\varepsilon}}{\sum_{\ell \in \mathbb{N}} \lambda_{n\ell t|n}^{\mathcal{C}} \hat{w}_{\ell}^{\varepsilon} \hat{k}_{n\ell t,\tau}^{-\varepsilon}} \hat{R}_{nt} R_{nt}.$$

# Workplace Employment (Step 4)



- Calibrate  $\kappa = 5.25$  by minimizing sum of squared deviations in day population in model and data for 1881, 1891 and 1991
- Model captures historical commuting patterns

#### Historical Workplace and Residence Employment



#### Productivity, Amenities and Agglomeration

- · Baseline quantitative analysis holds in an entire class of models
- Now consider extension canonical urban model to recover productivity and amenities and estimate agglomeration forces
  - Freely traded and non-traded consumption goods
  - Perfect competition and Cobb-Douglas preferences and technologies
- Supply of floor space:  $H_{nt} = h Q_{nt}^{\mu} K_n$

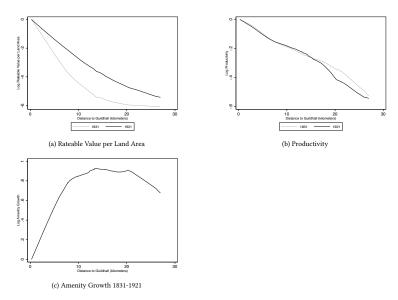
$$Q_{nt} = \left(rac{\mathbb{Q}_{nt}}{hK_n}
ight)^{rac{1}{1+\mu}}, \qquad \qquad H_{nt} = hK_n \left(rac{\mathbb{Q}_{nt}}{hK_n}
ight)^{rac{\mu}{1+\mu}}$$

Composite traded productivity and composite amenities

$$\mathbb{A}_{nt}^{T} = w_{nt}^{\beta^{L}} Q_{nt}^{\beta^{H}},$$

$$\hat{\lambda}_{nt}^{R}\lambda_{nt}^{R} = \frac{\lambda_{nt}^{R}\hat{\mathbb{B}}_{nt}^{\epsilon}\hat{Q}_{nt}^{-\epsilon(1-\alpha)}\widehat{RMA}_{nt}^{\epsilon}}{\sum_{k\in\mathbb{N}}\lambda_{kt}^{R}\hat{\mathbb{B}}_{kt}^{\epsilon}\hat{Q}_{kt}^{-\epsilon(1-\alpha)}\widehat{RMA}_{kt}^{\epsilon}}, \quad \widehat{RMA}_{nt} = \left[\sum_{\ell\in\mathbb{N}}\lambda_{n\ell t|n}^{R}\hat{w}_{\ell t}^{\epsilon}\hat{\kappa}_{n\ell}^{-\epsilon}\right]^{\frac{1}{\epsilon}}$$

#### Productivity and Amenities



### **Estimating Agglomeration Forces**

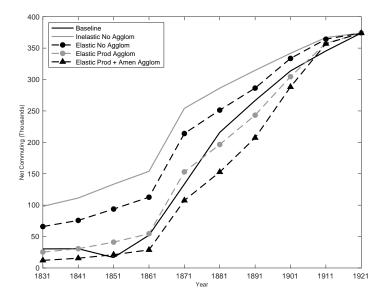
$$\ln \hat{\mathbf{A}}_{nt}^{T} = \varsigma^{L} + \eta^{L} \ln \hat{L}_{nt} + \ln \hat{a}_{nt},$$
  
$$\ln \hat{\mathbf{B}}_{nt} = \varsigma^{R} + \eta^{R} \ln \hat{R}_{nt} + \ln \hat{b}_{nt},$$

	(1)	(2)	(3)	(4)
	$\ln \widehat{\mathbb{A}}_{nt}^T$	$\ln \widehat{\mathbb{B}}_{nt}$	$\ln \widehat{\mathbb{A}}_{nt}^T$	$\ln \widehat{\mathbb{B}}_{nt}$
$\ln \hat{L}_{nt}$	$0.148^{***}$	-	0.086**	-
	(0.027)		(0.037)	
$\ln \hat{R}_{nt}$	-	$0.248^{***}$	-	$0.172^{***}$
		(0.023)		(0.031)
$\ln L_{nt}$	$0.029^{*}$	-	0.011	-
	(0.017)		(0.017)	
$\ln R_{nt}$	-	0.033	-	-0.015
		(0.024)		(0.027)
$\ln K_n$	$0.078^{***}$	-0.067	$0.092^{***}$	-0.056
	(0.020)	(0.042)	(0.023)	(0.038)
$\mathbb{I}_n^{\text{LCC}}$	$-0.112^{**}$	0.085	-0.033	$0.252^{***}$
	(0.048)	(0.074)	(0.060)	0.089
First-stage F-statistic	-	-	11.26	12.76
Kleibergen-Paap (p-value)	-	-	0.000	0.000
Hansen-Sargen (p-value)	-	-	0.416	0.483
Estimation	OLS	OLS	IV	IV
Observations	99	99	99	99
R-squared	0.428	0.648	-	-

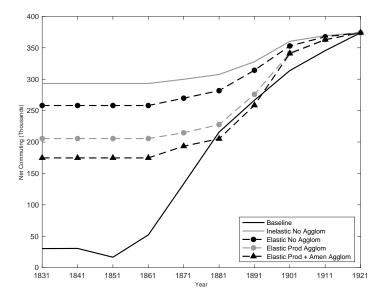
## Counterfactuals

- Undertake counterfactuals
  - Removal of entire railway network
  - Removal of underground railway network
  - Removal railway lines constructed from 1911-1921
- We undertake these counterfactuals under a range of assumptions about the floor space supply elasticity and agglomeration forces
- Assume population mobility with the rest of the economy with elasticity of labor supply determined by  $\epsilon$
- We compare the change in the net present value of land and buildings to historical estimates of construction costs
  - Overground railways: £60,000 per mile
  - Cut-and-cover underground railways: £355,000 per mile
  - Bored-tube underground railways: £555,000 per mile

#### **Rail Counterfactuals**



#### Underground Counterfactuals



# All Rail Counterfactual

	(1)	(2)	(3)	(4)			
Floor Space Supply Elasticity	$\mu = 0$	$\mu = 1.83$	$\mu = 1.83$	$\mu = 1.83$			
Production Agglomeration Force	$\eta^L = 0$	$\eta^L = 0$	$\eta^{L} = 0.086$	$\eta^{L} = 0.086$			
<b>Residential Agglomeration Force</b>	$\eta^R = 0$	$\eta^R = 0$	$\eta^R = 0$	$\eta^{R} = 0.172$			
Removing the Entire Overground and Underground Railway Network							
Economic Impact							
Rateable Value	$-\pounds 8.24m$	$-\pounds15.55\mathrm{m}$	$-\pounds 20.78 \mathrm{m}$	$-\pounds 35.07 m$			
NPV Rateable Value (3 percent)	$-\pounds274.55m$	$-\pounds518.26m$	$-\pounds 692.76m$	$-\pounds1,169.05m$			
NPV Rateable Value (5 percent)	$-\pounds 164.73 { m m}$	$-\pounds310.96\mathrm{m}$	$-\pounds415.66\mathrm{m}$	$-\pounds701.43m$			
Construction Costs							
Cut-and-Cover Underground	$-\pounds 9.96m$						
Bored-tube Underground	$-\pounds22.90\mathrm{m}$						
Overground Railway	$-\pounds 33.19m$						
Total All Railways	$-\pounds 66.05 \mathrm{m}$						
Ratio Economic Impact / Construction Cost							
NPV Rateable Value (3 percent) Construction Cost	4.16	7.85	10.49	17.70			
NPV Rateable Value (5 percent) Construction Cost	2.49	4.71	6.29	10.62			

# Underground Rail Counterfactual

Removing the Entire Underground Railway Network							
Economic Impact							
Rateable Value	$-\pounds 2.65m$	$-\pounds 6.21 \mathrm{m}$	$-\pounds 8.22m$	$-\pounds 14.16m$			
NPV Rateable Value (3 percent)	$-\pounds 88.46m$	$-\pounds 206.87 m$	$-\pounds274.05m$	$-\pounds471.85m$			
NPV Rateable Value (5 percent)	$-\pounds53.08\mathrm{m}$	$-\pounds124.12 \mathrm{m}$	$-\pounds 164.43$ m	$-\pounds 283.11 \mathrm{m}$			
Construction Costs							
Cut-and-Cover Underground	$-\pounds 9.96$ m						
Bored-tube Underground	$-\pounds 22.90 \mathrm{m}$						
Total All Underground	-£32.86m						
Ratio Economic Impact / Construction Cost							
NPV Rateable Value (3 percent) Construction Cost	2.69	6.30	8.34	14.36			
NPV Rateable Value (5 percent) Construction Cost	1.62	3.78	5.00	8.62			

# Conclusion

- Modern metropolitan areas involve immense concentrations of economic activity and the transport of millions of people each day
- We provide evidence on the role of the separation of workplace and residence for these large metropolitan areas using the innovation of steam railways and disaggregated data for London from 1801-1921
- We show that our model is able to account quantitatively for the observed changes in the spatial organization of economic activity
  - Observed reorganization of economic activity implies substantial agglomeration forces in production and residence
- Undertaking counterfactuals for removing the entire railway network and only the underground network, we find
  - Substantial effects of the change in commuting costs alone
  - Commuting into City of London falls from >370,000 to <100,000
  - With endogenous supply of floor space and agglomeration forces, railway accounts for around half of Greater London's population growth
  - Changes in rateable values exceed construction costs

### Thank You