

AUM 2020

The impacts of COVID-19 pandemic in transport and land use: interpreting the results of WCTRS expert survey

22 October 2020

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- Junyi Zhang, Hiroshima University

Co-Chair, COVID-19 Taskforce of WCTRS

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WCTRS COVID-19 Task Force

<https://www.wctrs-society.com/about-wctrs/wctrs-covid-19-task-force/>

Chair of WCTRS COVID-TF

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Co-Chairs of WCTRS COVID-TF

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Members of [WCTRS](#) COVID-TF

- **Greg Marsden**, Secretary General of [WCTRS](#); Prof., ITS, University of Leeds, UK
- **E. Seetha Ram**, Dr. Eng., Senior Consulting Specialist, Asian Development Bank Institute
- **Holger Dalkmann**, Founder, Sustain 2030 Founder

Advisors

- **Tae Oum**, President of [WCTRS](#); Emeritus Prof., University of British Columbia, Canada
- **Werner Rothengatter**, Ex-President of [WCTRS](#), Emeritus Prof., Karlsruhe Institute of Technology, German



Content 1

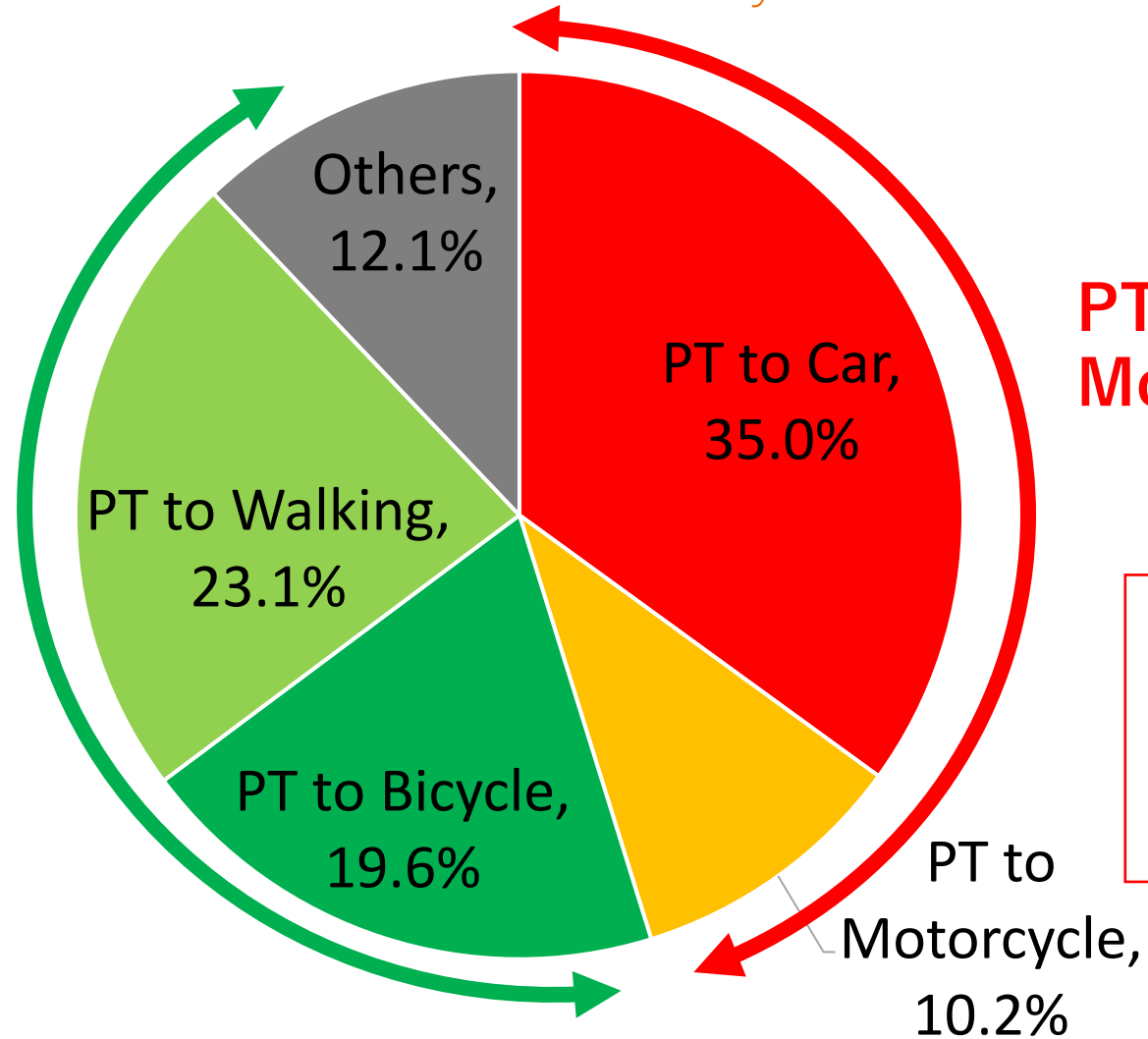
What have happened in
Transport under COVID-19?

Modal shifts

(subjective observations, multiple choices)

<WCTRS Taskforce Survey 2020 >

**PT→Low Carbon
Mode(42.7%)**



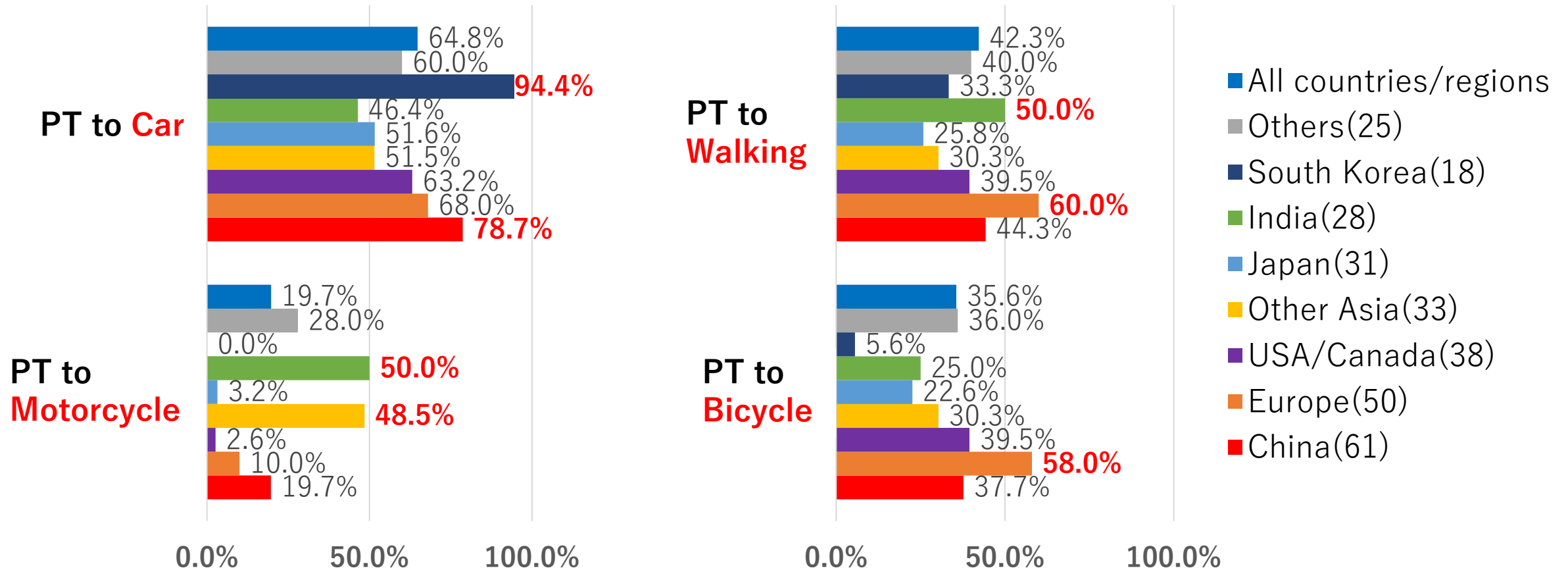
**PT→High Carbon
Mode(45.2%)**

S_{high-carbon}

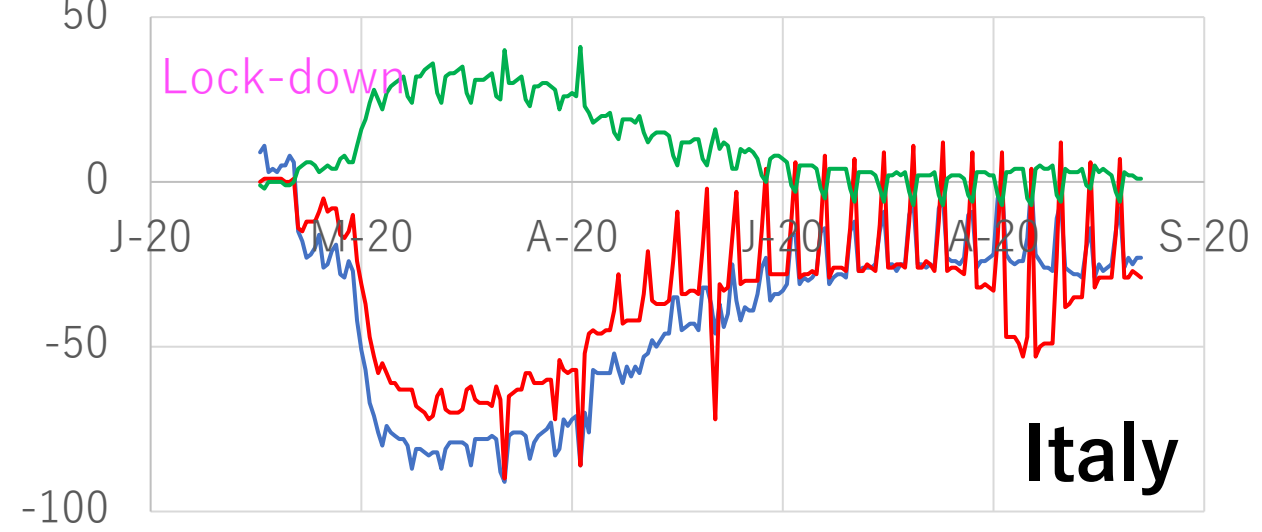
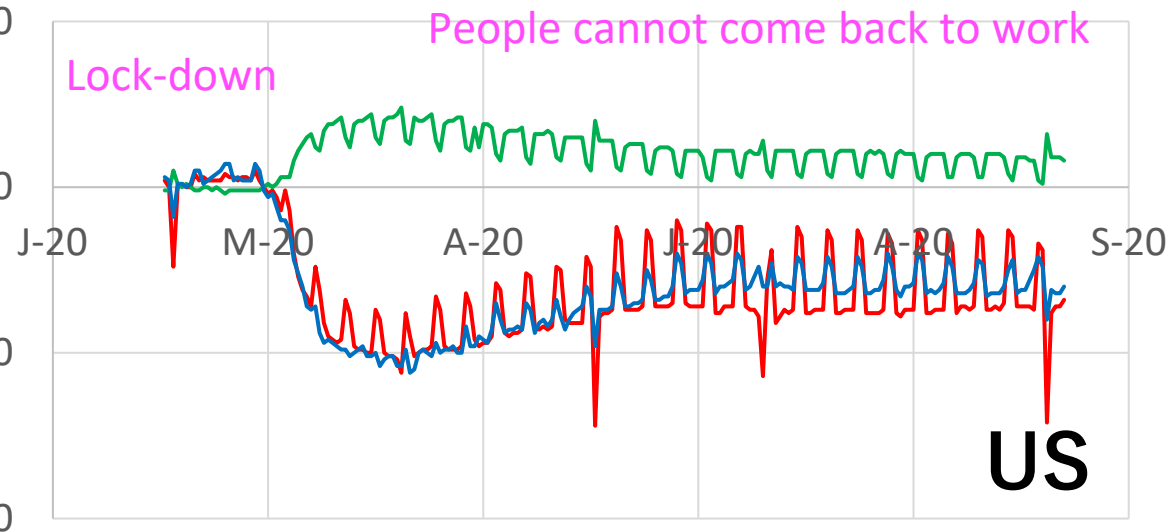
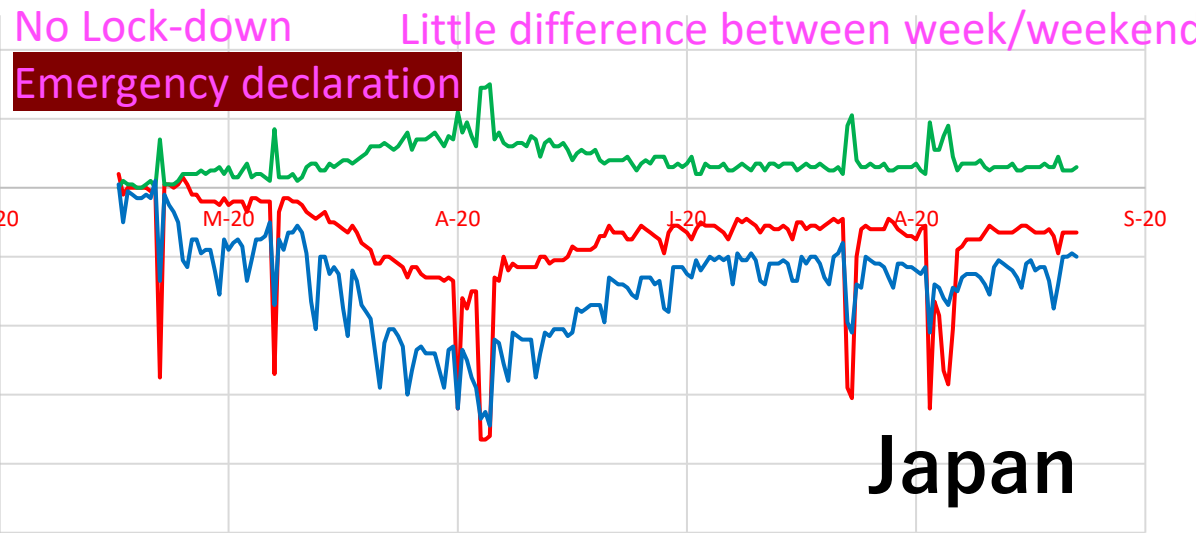
Modal shifts

(subjective observations, multiple choices)

<WCTRS Taskforce Survey 2020 >

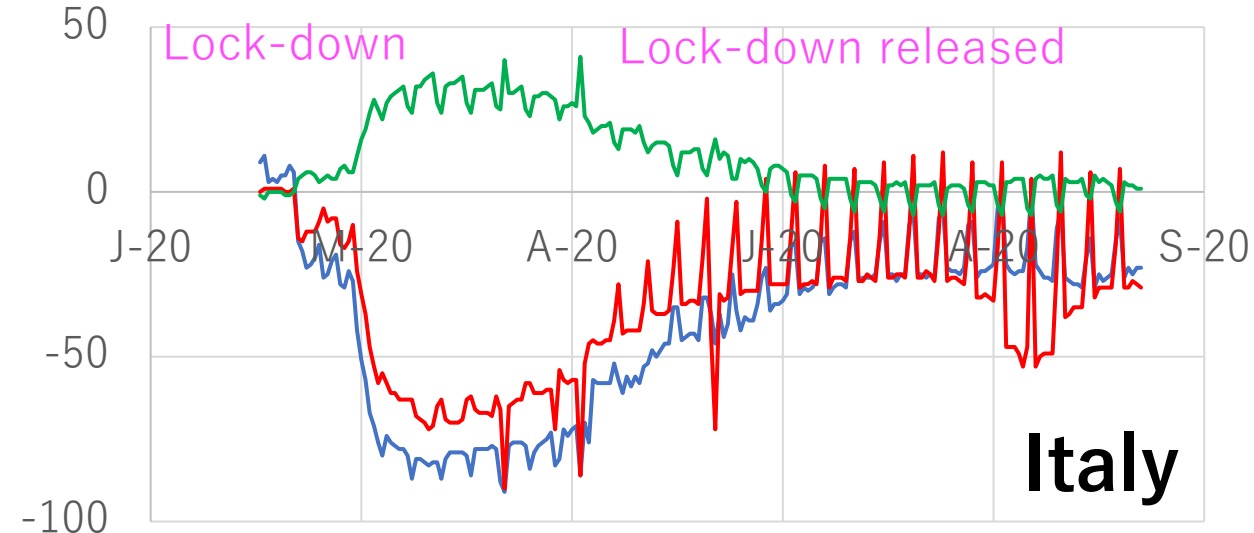
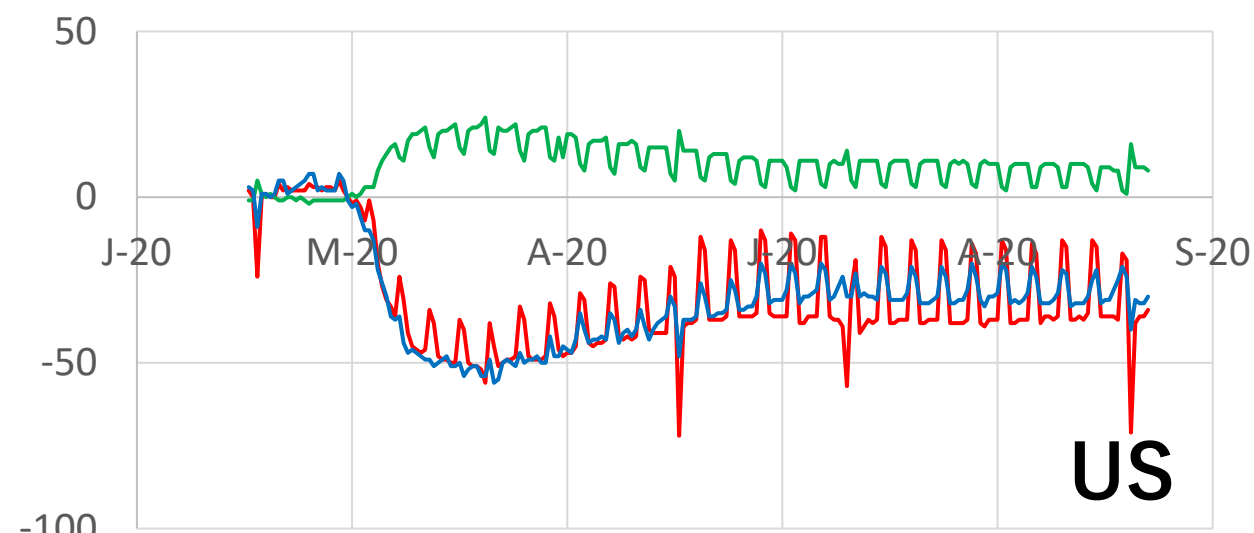
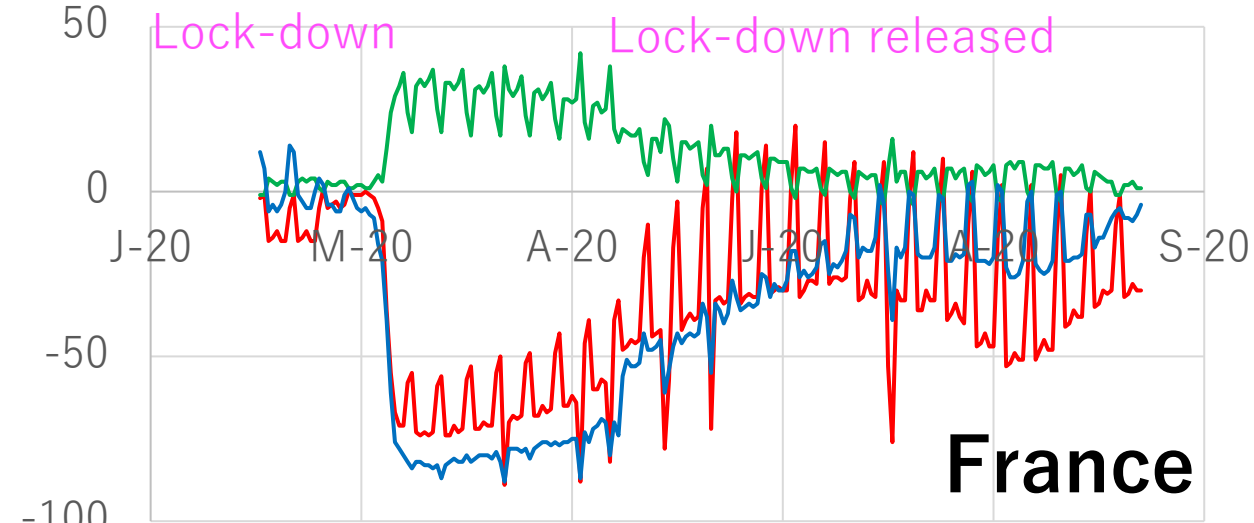
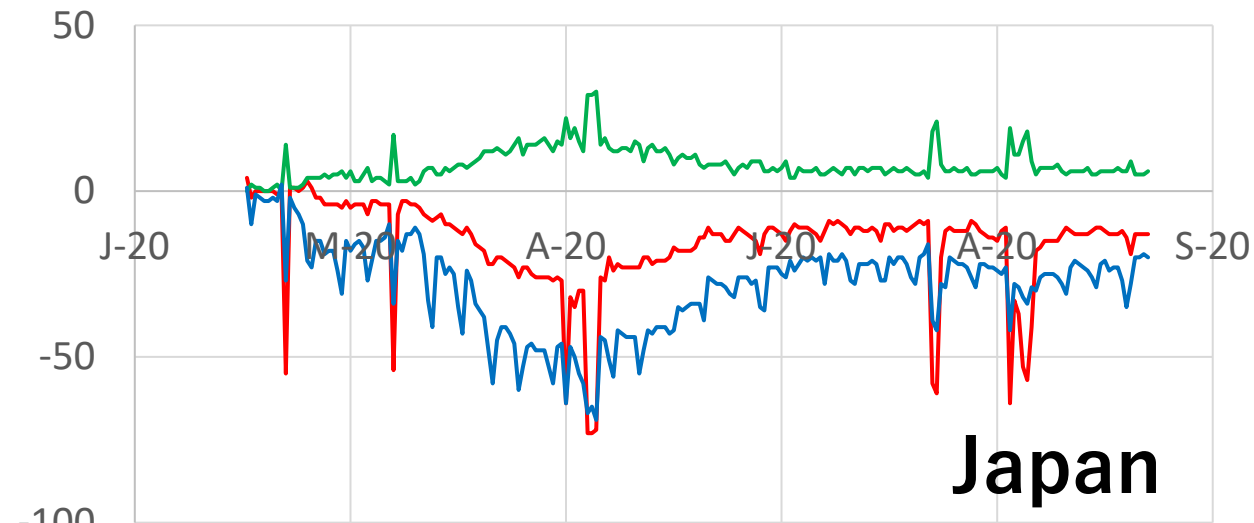


Where did people go/stay during the pandemic?



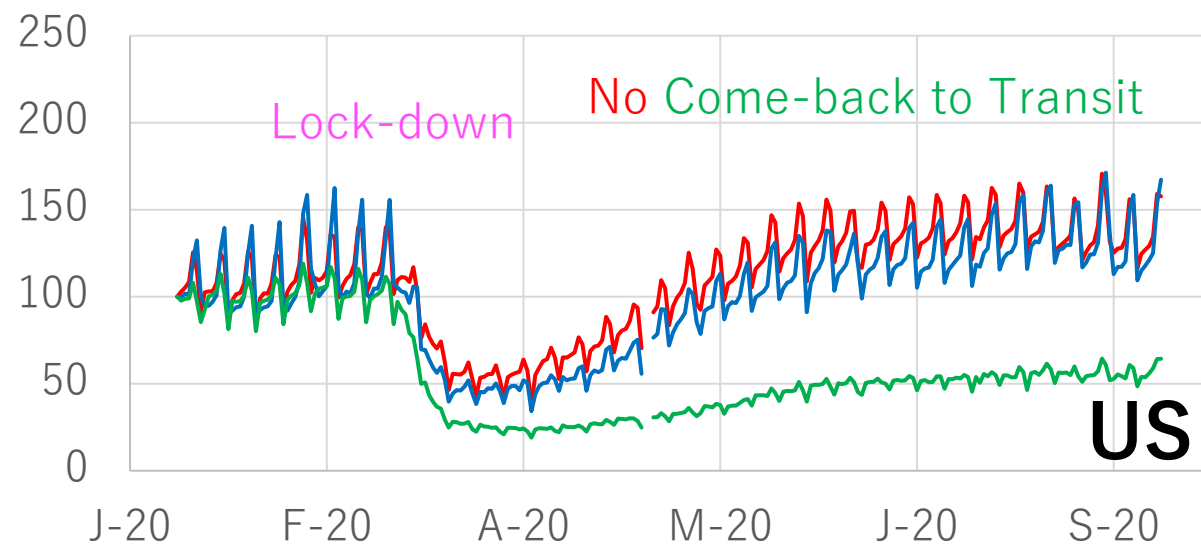
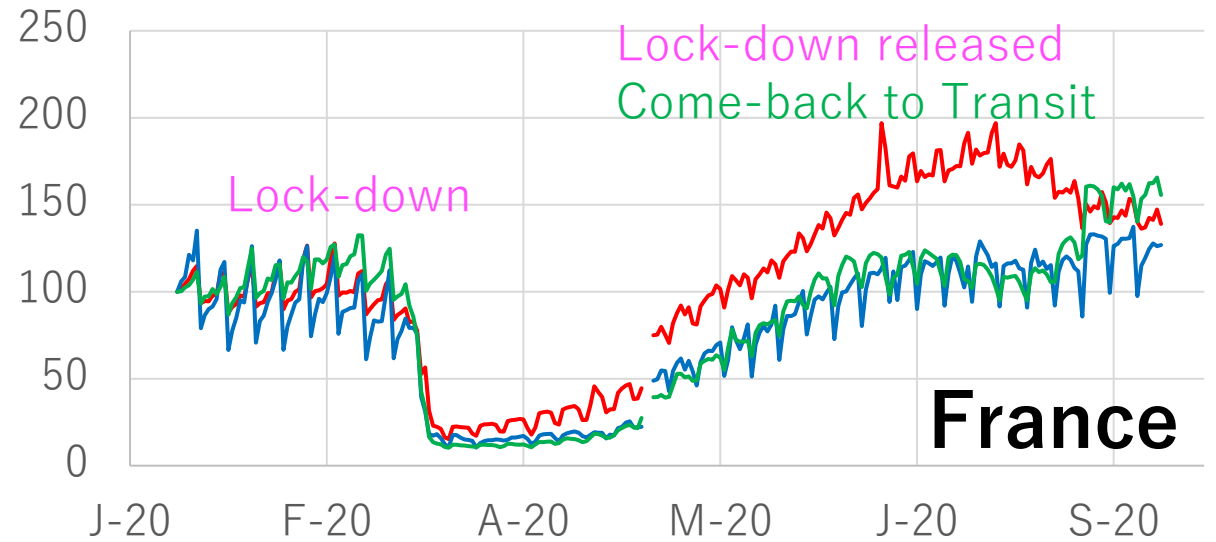
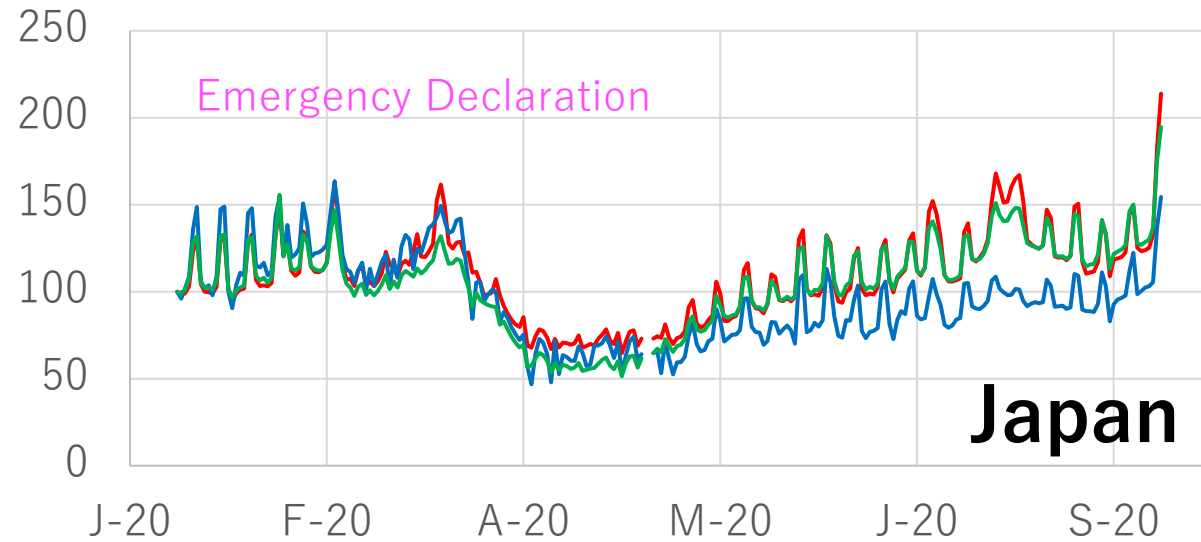
— Workplaces — Residential — Transit Stations

Where did people go/stay during the pandemic?



— Workplaces — Residential — Transit Stations

Trend in Transport Volume



— Driving — Transit — Walking



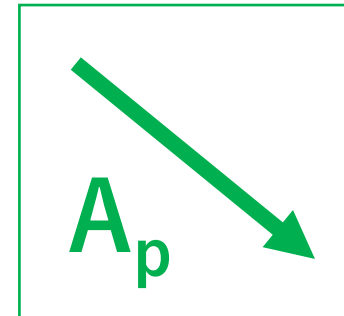
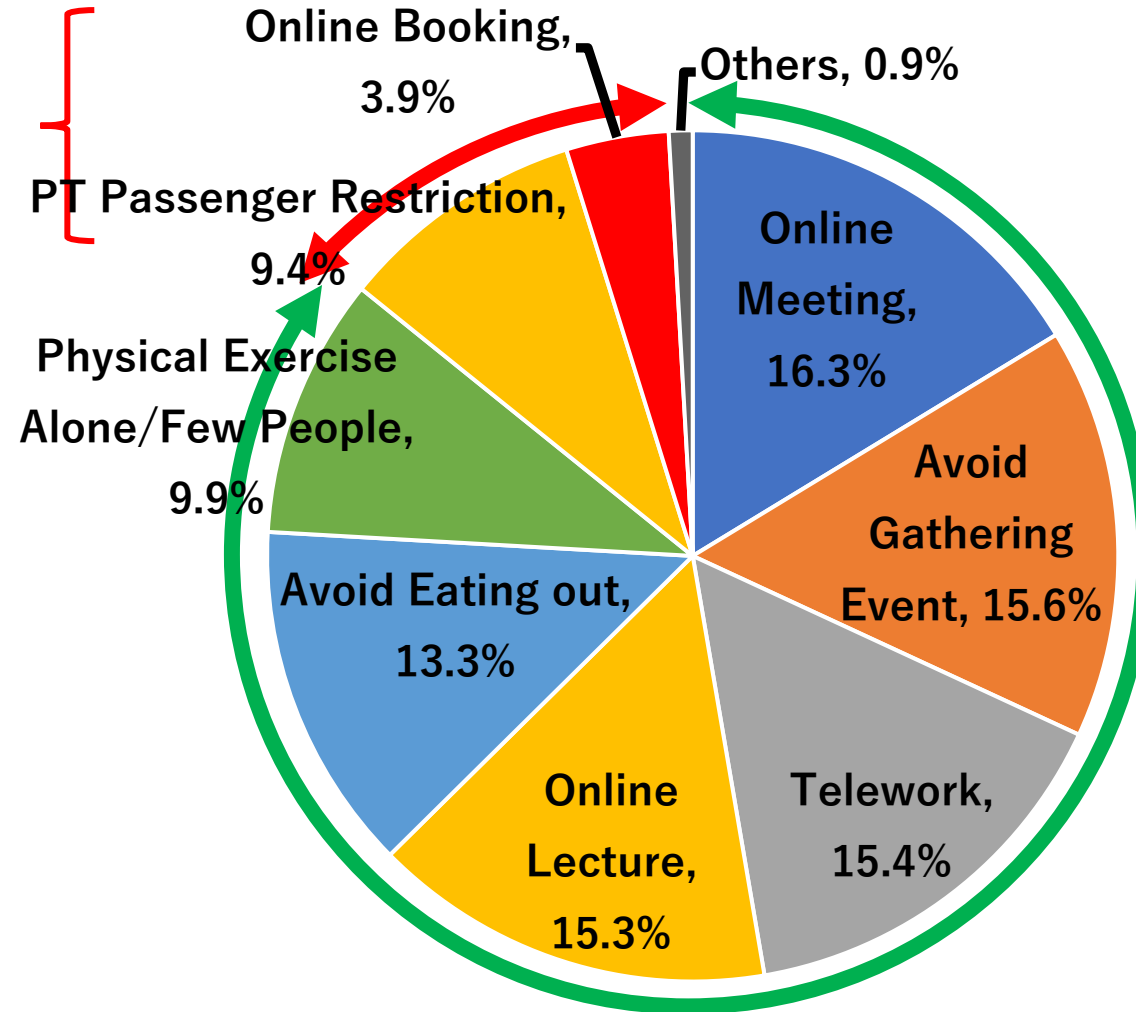
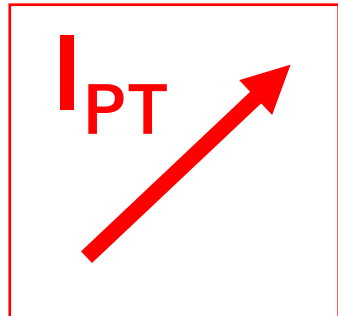
Content 2

Recommended Measures and Actions

Recommended actions during COVID-19 pandemic (multiple choices)

<WCTRS Taskforce Survey 2020 >

Increasing Emission Factor
→ Contribute to CO₂ Increase from PT



Decreasing Passenger Volume
→ Contribute to CO₂ Reduction

Experts' opinions on long-term changes (1)

Effects to
CO2 Emission

More and more inter-city **business trips for meetings** will be replaced by **online meeting**.



Online services of government, bank, ticket purchase, etc. will become a standard service.



More and more intra-city **business trips for meetings** will be replaced by **online meeting**.



Online shopping will become the most popular shopping activity.



The society will become **more isolated** due to the progress of **online activities** and **smart technologies** (AI, IoT, robotics, etc.).



Online education will be a standard model of education.

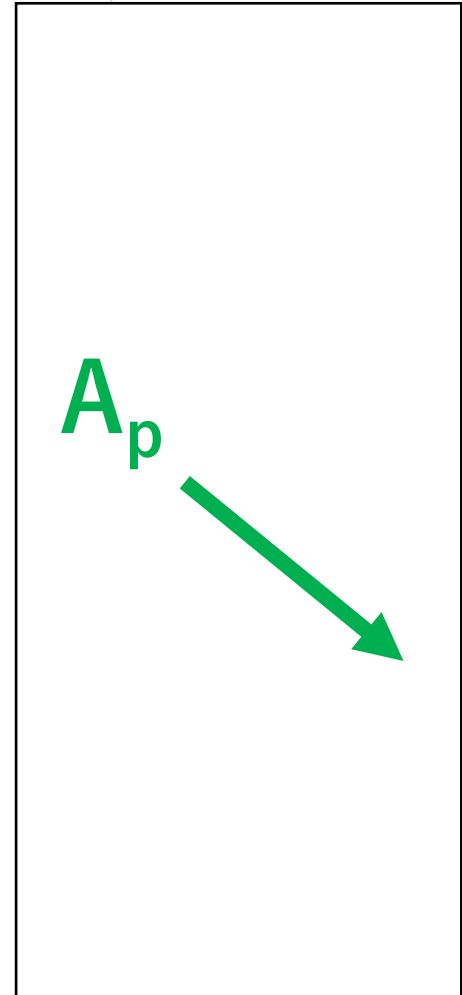


■ Fully agree ■ Agree

0%

50%

100%



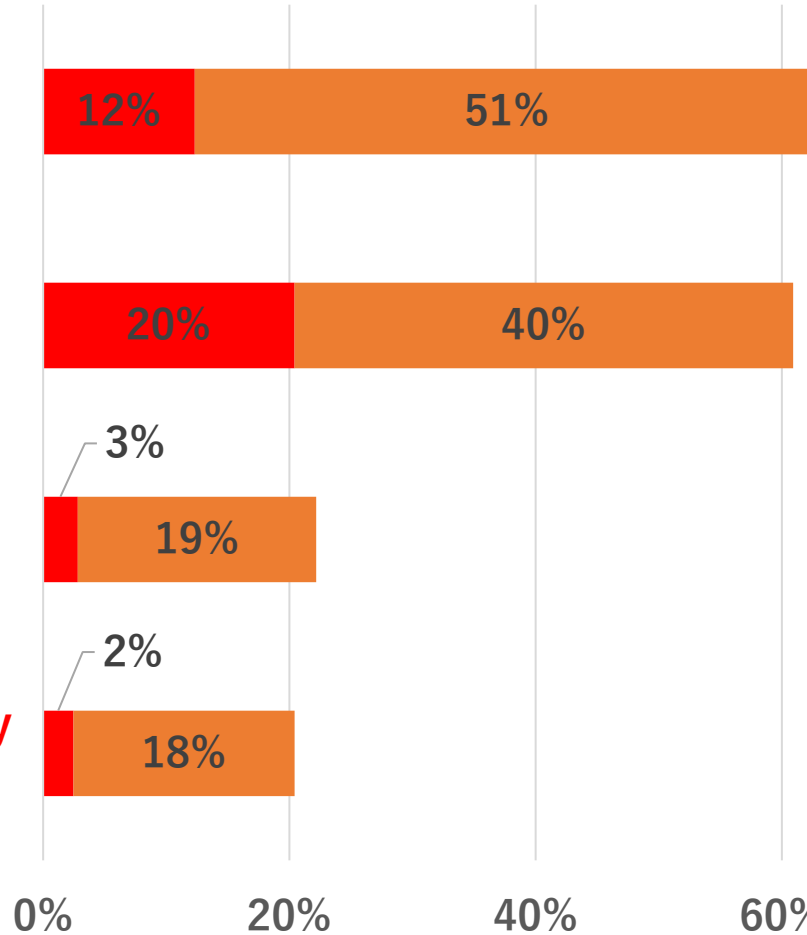
Experts' opinions on long-term changes (2)

The **car dependence** will become more obvious due to adverse reactions to **crowded public transport** during the COVID-19 pandemic.

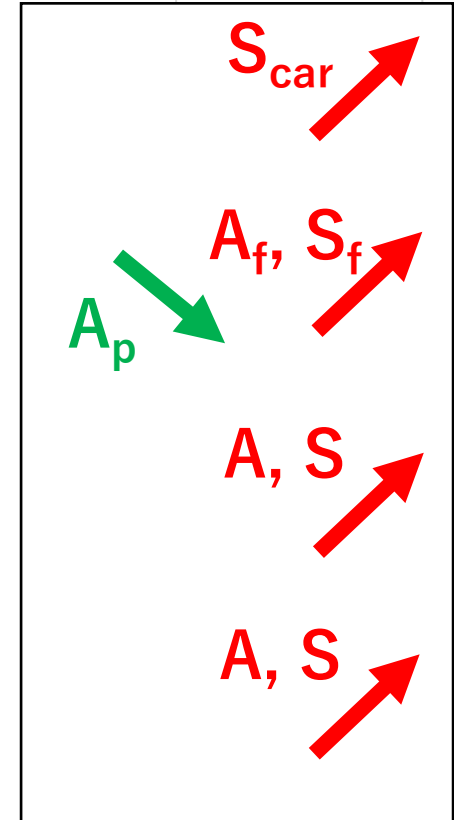
Online shopping will become the most popular shopping activity.

More and more people will **out-migrate from populated cities**.

More and more people will choose to **live far from city center**.



Effects to CO2 Emission





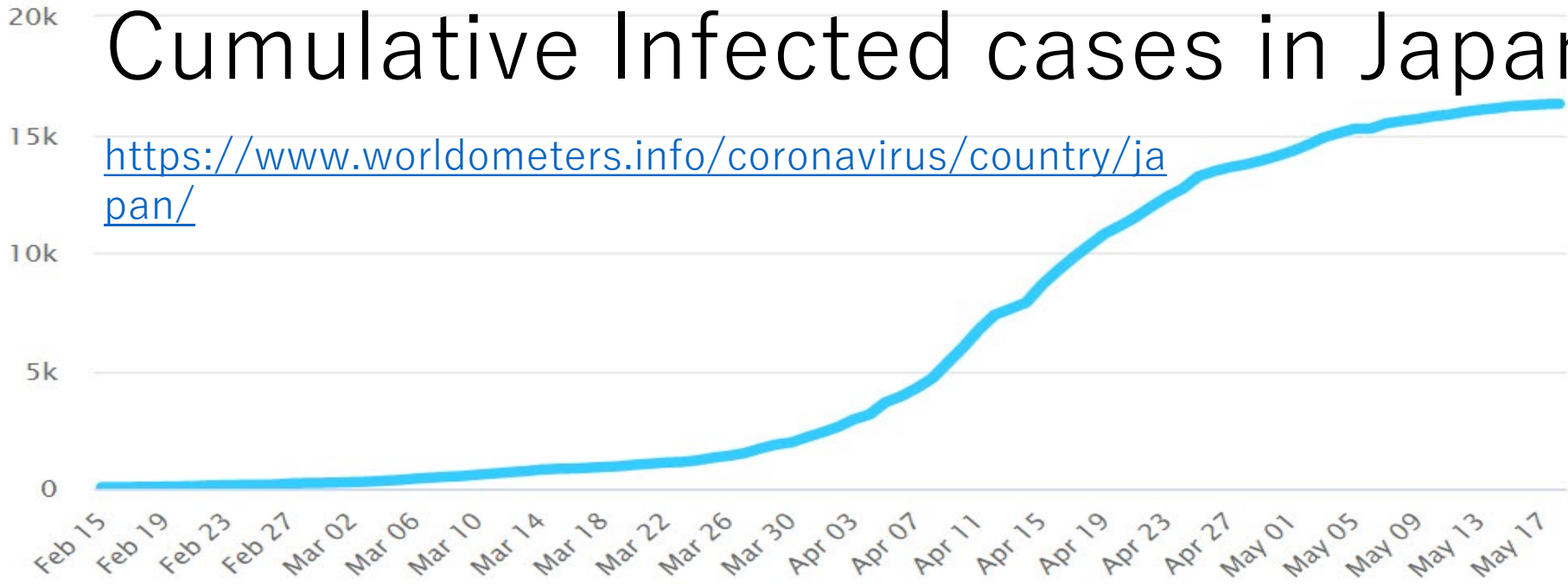
Content 3

Japan

Cumulative Infected cases in Japan

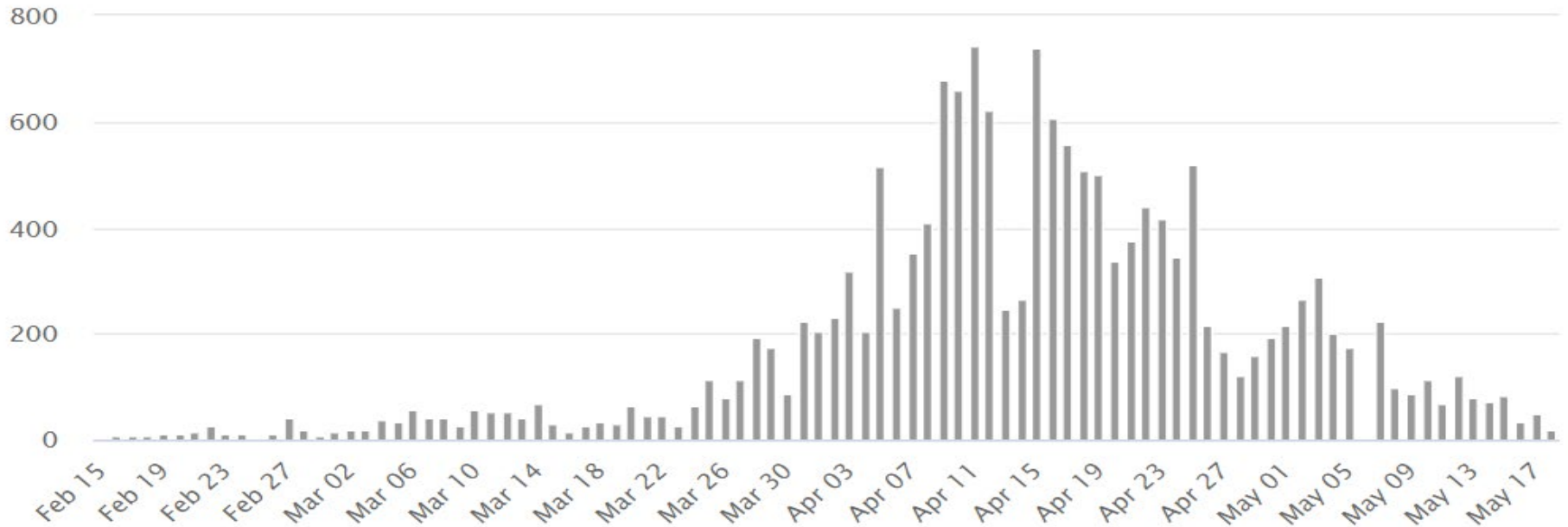
<https://www.worldometers.info/coronavirus/country/japan/>

Total Coronavirus Cases



Cases per Day
Data as of 0:00 GMT+0

Novel Coronavirus Daily Cases



General measures taken by the Japanese government (+ major events)

- **January 16**: The **first infected case** was confirmed in **Japan**.
- **January 30**: The Japanese government formally established a headquarter for dealing with the novel coronavirus. [Global deaths: 213]
- **January 31**: **WHO announced** that the novel coronavirus is a Public Health **Emergency of International Concern**. [Global deaths: 259]
- **February 1**: The first infection case was confirmed on the Diamond Princess cruise ship. [Global deaths: 304]
- **February 11**: WHO formally named the virus as COVID-19. [Global deaths: 1,115]
- **February 13**: The **first death** in **Japan** was confirmed. [Global deaths: 1,383]

Measures by the Japanese government

- **February 25**: A task force of cluster countermeasures was formally established by the Japanese government. This was also the start of the so-called Japan-specific countermeasures. Concretely speaking, instead of making a thorough check of the population, the Japanese government started to identify and target clusters of infection. [Global deaths: 2,763]
- **February 28**: The **first declaration of a state of emergency** in Japan was made by the governor of **Hokkaido** Prefecture. [Global deaths: 2,923]
- **March 2**: All **elementary, secondary and high schools** in Japan temporarily **suspended** until the spring break (April 6). [Global deaths: 3,117]

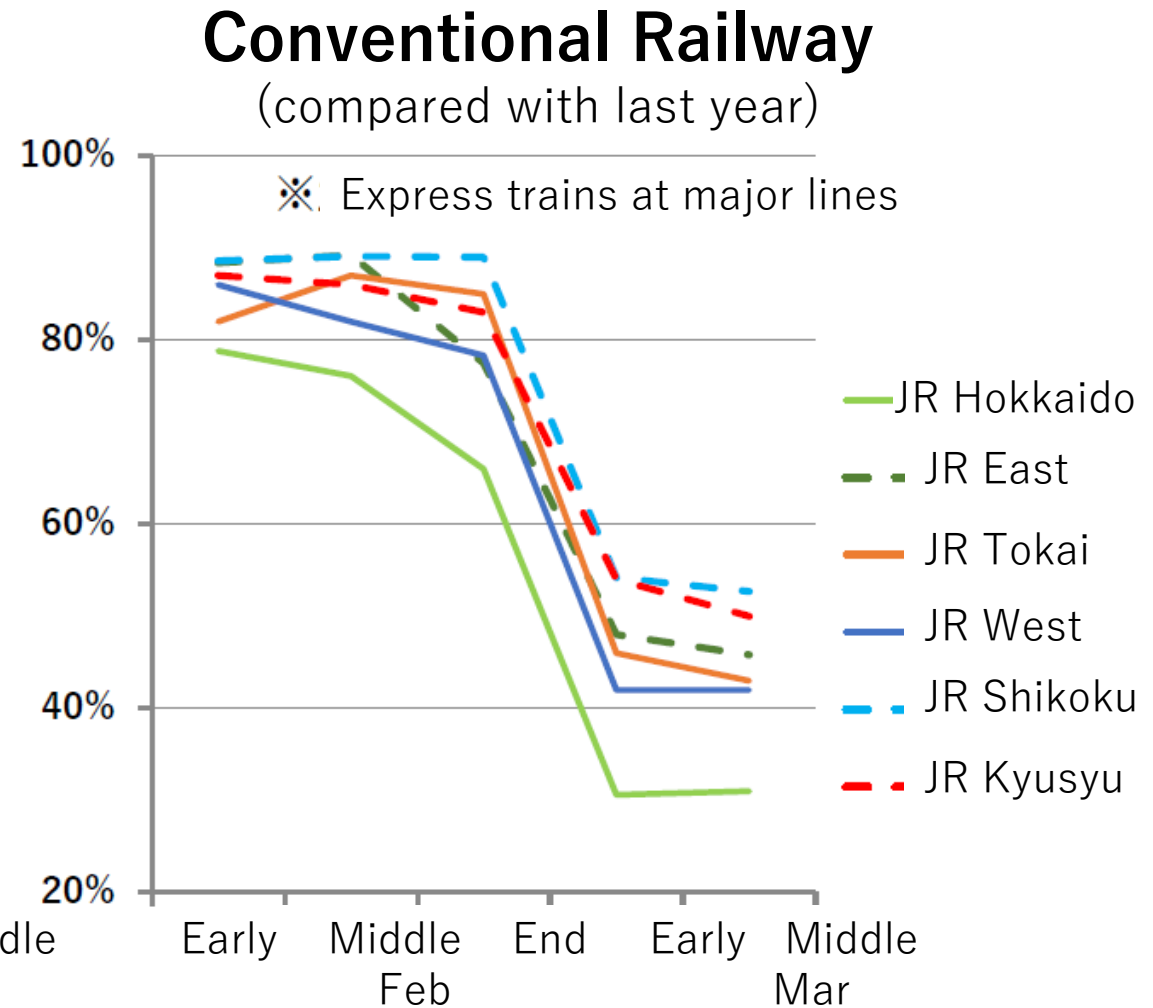
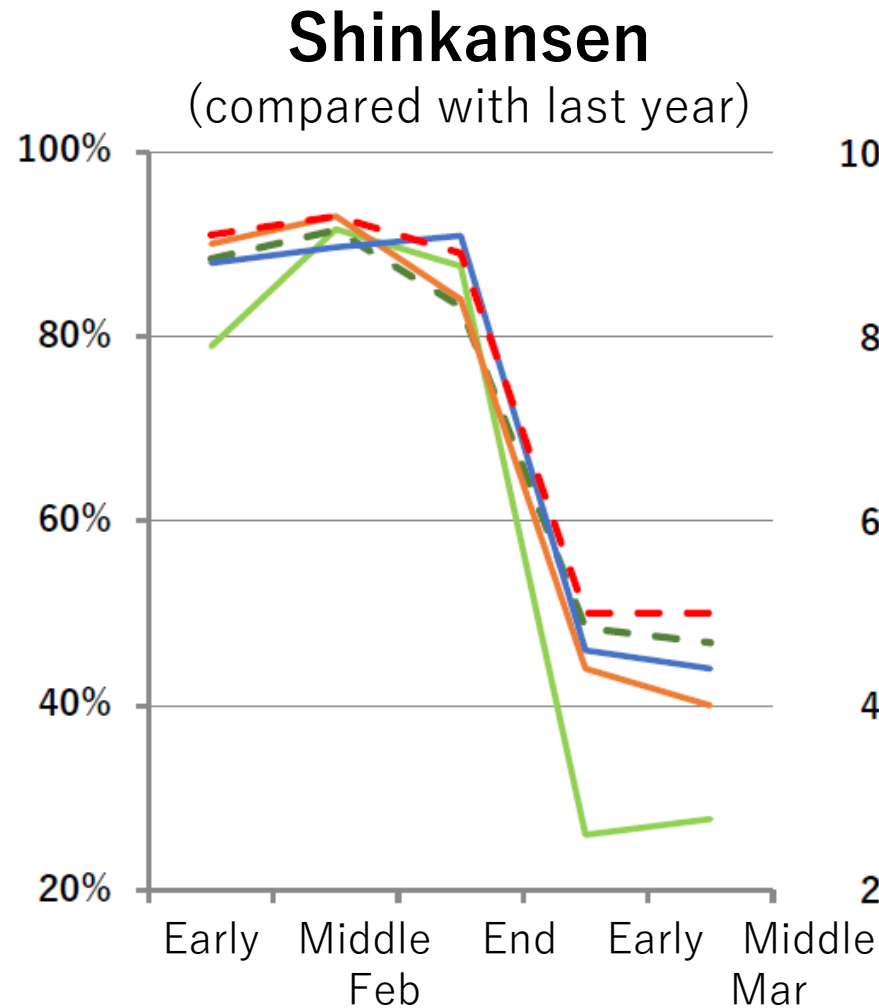
Measures by the Japanese government

- **March 11**: WHO announced that the COVID-19 outbreak is a pandemic. [Global deaths: 4,627; Total infection: 126,215]
- **March 19**: Recommendations of behavioral changes by a governmental task force were released in Japan. [Global deaths: 10,077]
- **March 25**: The Tokyo governor announced her requests for self-restraint on weekends. [Global deaths: 21,746]
- **March 30**: The Tokyo governor further announced her requests for self-restraint on both weekends and weekdays. [Global deaths: 39,334]

Measures by the Japanese government

- **April 7:** The central government **declared a state of emergency** at **seven prefectures** (until May 6).
- **April 7:** The central government announced an **emergent economic budget of 108.2 trillion yen**.
- **April 16:** The central government **declared** a state of emergency for the **whole country** (until May 6).
- **May 4:** The central government extended the emergency period to the end of may.
- **May 14:** The central government **cancelled the emergency declaration** for **39 prefectures**.

Impacts of COVID-19 on railways in Japan: examples



Impacts of COVID-19 on railways in Japan: examples

Urban railways <https://toyokeizai.net/articles/-/350639?page=2>

- In March, Tokyo: -21.4% ~ -35.8% [commuter pass ≐ -50%]
- Effects of self-restraint requests (April):
 - Target: 70-80% reduction; Reality: -60% even during rush hours

During the Golden Week: **declaration of a state of emergency** https://www.bcnretail.com/market/detail/20200512_172995.html

- JR East, JR Tokai, JR West (Shinkansen + Express trains of conventional railways): - 90% or more [max: -97%] {in normal GW: very crowded}

Measures taken by the railway sector in Japan, in sequence

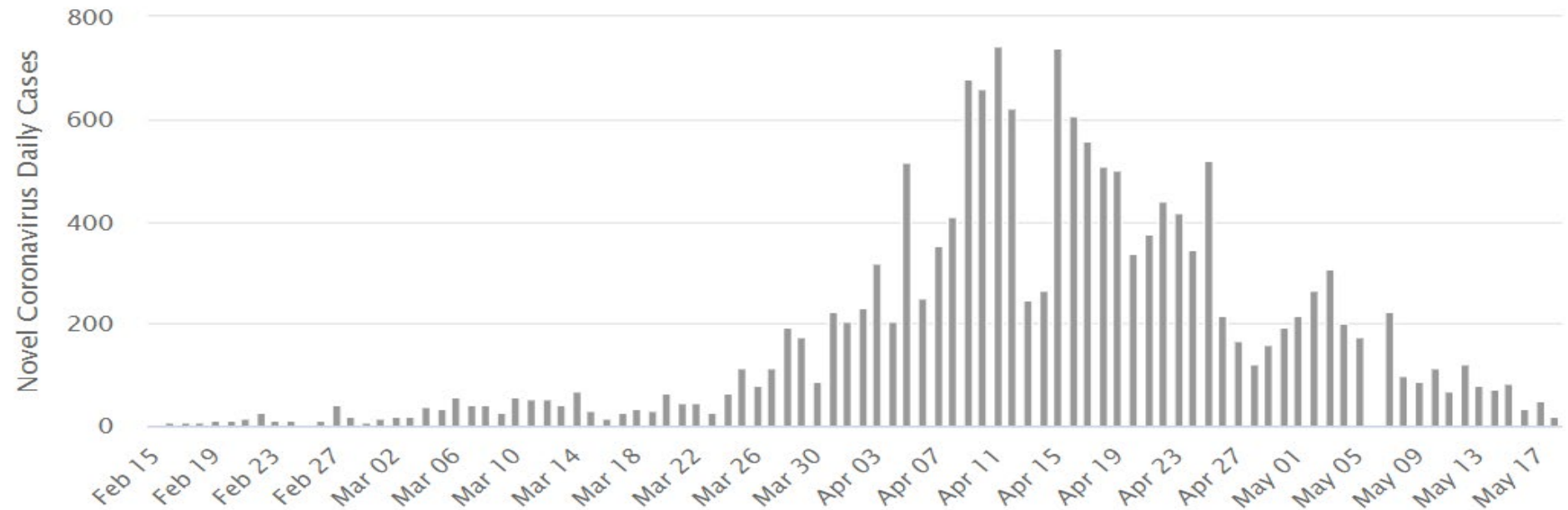
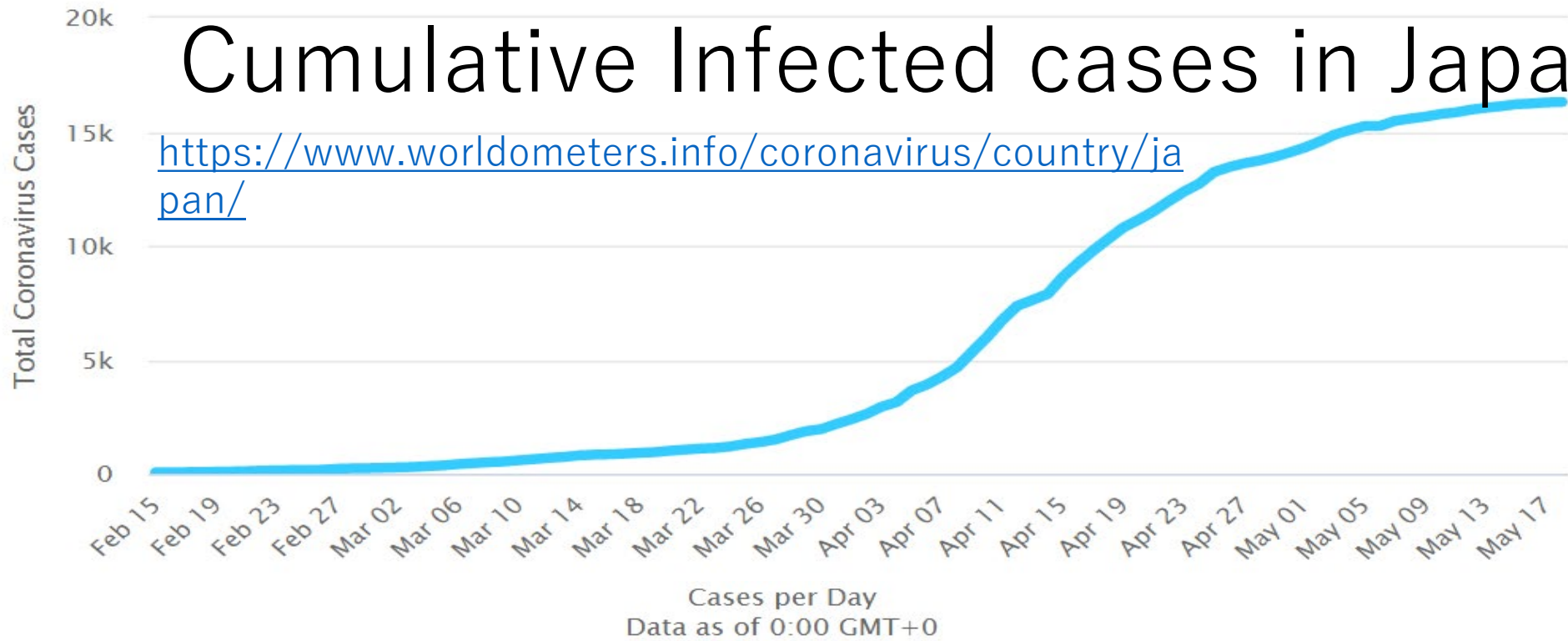
- Jan 30: Established a government response headquarter
- Jan 30: Established a government response headquarter at MLIT
- Jan 31, Feb 24: Measures for employees and users (masks, hand washing, installation of antiseptic solution); Requested prompt report of employee infection.
- Feb 12/14/24: Measures for users at railway stations (installation of antiseptic solution)
- Feb 24: Requests to railway users via announcement at stations and inside trains >>> Telework or staggered commuting
- Feb 24: Requests on strict health check of crew and station attendants

Measures taken by the railway sector in Japan, in sequence

- Feb 26, Mar 31, Apr 9/12/17: Requests to railway operators >>> telework and staggered commuting
- Mar 12, May 5: Requests to users >>> ventilation, telework, cough etiquette
- Mar 16: announcement of financial support measures to railway operators
- Apr 14: Allow railway operators to postpone regular safety check due to the infection of employees
- Apr 3/17/27: Requests to the designated public transport operators >>> to continue the operation
- Apr 12/27: Social distancing measures at workplaces

Cumulative Infected cases in Japan

<https://www.worldometers.info/coronavirus/country/japan/>



Measures taken by the railway sector in Japan, in sequence

- Apr 17: Requests on the announcement at stations to users, about **refraining from unnecessary and unurgent trips**
- Apr 20: Requests on the cooperation with local municipalities who plan to implement **enlightenment campaigns** or check body temperature at stations
- Apr 23: Cable cars and ropeways should not be operated during the golden week
- Apr 27: Re-request about use of mask, hand washing for employees
- May 4: To publicize a guideline “**About how railways should be operated against COVID-19 by MLIT**”
- May 5: Self-restraint of inter-city trips

“About how railways should be operated against COVID-19”, by MLIT

May 4

- **Railways** are designated as the enterprises that must **keep business operation** for supporting people's lives and national economy, by the central government.
- To **meet the trip making needs** from those who have to make trips (esp., medical staff); To take **social distancing** measures (avoid crowding)
- Importance of **staff protection** measures >>> In case of infection, operation frequency can be reduced or cancelled.
- Operation frequency can be reduced or cancelled, in the case of demand reduction caused by self-restraint.

Measures taken by the JR East, Based on Guidelines of Measures against COVID-19 for Rail Operators

From the JR East website

Main measures for users

対策	分類	項目	内容
air-tight	換気の励行	車内換気	空調装置や窓開けによる車内換気を行っています。
Crowdness	情報提供	混雑状況の緩和	JR東日本アプリにて、山手線車内や一部駅における混雑情報を提供しています。
		お客さまへの呼びかけ	駅構内放送や車内放送、デジタルサイネージ等を活用し、時差出勤やテレワーク等へのご協力の呼びかけを行っています。
			お客さまへマスク着用の呼びかけを行っています。
Closeness	座席指定	発売時の取扱い	シートマップを活用し、可能な限り間隔を空けて、座席を販売するよう取り組んでいます。
	飛沫感染防止	ビニールシート等の設置	改札等にビニールシート等を設置しています。
		お並び位置の明示	窓口等にお並びいただく際、間隔をとれるように足元に目安を明示しています。
Others	Disinfection	消毒液の設置	改札口等に、アルコール消毒液を設置しています。
		駅・車両の清掃	駅の券売機や階段、エスカレーターの手すり及び車内のつり革等は消毒液を用いて、定期的に清掃しています。

Ventilation



Information Seat selection map (混雑状況の緩和)



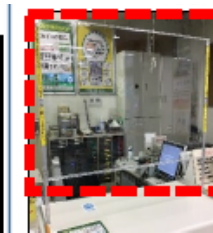
Antiseptic solution



Main measures for employees

項目	内容
Wear masks	全社員にマスク着用を指示しています。
Hand washing, gargling	石鹸を使用した手洗い、うがいを徹底しています。
Protect employees' health	出勤前に体調確認を実施しています。

Prevention of splash infection



【ビニールシート等】



【お並び位置明示】



Social distancing and reduction of railway capacity (actual ridership) : in the case of pandemic flu (2011)

- Required reduction: 1m > -68%; 2m > -82%
If the absence ratio of staff is 40%
- Required reduction: 1m > -84%; 2m > -91%
- Experiment in 2011

② 実験の様子

(乗客相互 1m 間隔)



(乗客相互 2m 間隔)



Summary: railways

- **Preparedness:** for example,
 - ✓ Action Plan for novel influenza (prepared by MLIT in 2008)
 - ✓ Survey and Research on measures against novel influenza in Tokyo Metropolitan Area by MLIT in 2011
- **During** the COVID-19 pandemic
 - ✓ Establish a headquarter in MLIT, following central gov.
 - ✓ *PASS approach* [named by the speaker, not by MLIT]
 - Step 1: (**P**rotect) Measures for **employees and users**
 - Step 2: (**A**void) **Telework**
 - Step 3: (**S**hift) **Staggered** commuting
 - Step 4: (**S**top) **Stop unnecessary and unurgent trips**
- **After** the COVID-19 pandemic
 - ✓ **Financial measures** for **compensating** losses and recovery
 - ✓ “**Go to Travel**” campaign (cross-sectoral)
 - ✓ **Deregulation** for new transport/logistics businesses (e.g., **online order and food delivery, freight transport by taxi**)
 - ✓ Improvements of public transport for international tourists
 - ✓ Large-scale **promotion for inbound** tourism
 - ✓ Reform of **supply chain**
 - ✓ Society 5.0

国土交通省
新型インフルエンザ対策
行動計画

Action Plan for Measures
Against Novel Influenza
MLIT (30 pages)
March 25, 2008

平成 20 年 3 月 25 日
(平成 21 年 3 月 25 日改定)
(平成 23 年 9 月 20 日改定)



1. Before the occurrence
2. During the occurrence in other countries
3. Early stages of the occurrence in Japan
4. During the pandemic in Japan
5. During the steady period of the pandemic



Content 4

Conclusion

New Normal in Transport

- **Down sized equilibrium** of sales and cost to maximize profit
- **Peak-cut merits**: less per hour demand intensity with lower cost for Infrastructure → Do not be afraid of downsizing!
- **Resilience**(復元力)
 - Reversible Society, Redundancy of Infrastructure, Contingency Plan
- **Transport small** [not make unnecessary trips], Benefit large
- Not transport all at peak hours/seasons, but select passengers and freights.
- Clear policy of congestion charge & off-peak hour discount to realize non-congested transport and cities

What does COVID-19 suggest to Human Society?

How to live in Anthropocene ?

- Healthier life (QOL, GNH) as an outcome of social activity appreciated in 21st century rather than higher economic prosperity (Income, GDP) as an input to the life sought in 20th century
 - Less income with less passengers but even less cost to maintain infrastructure by peak-cut → seeking for *Higher net income and increased personal time*
 - Resilient Society
 - Emergency adaptive life-work style
 - 20th century: Climate Emergency → Excessive Extreme Weather
 - 21st century : Future: Reversible Society → Infrastructure with Rooms and Redundance
 - Never-coming chance to mindset for human beings
- Anthropocene: see Club of Rome 50th Anniversary Book *“Come On!”*(Springer, 2018)
<<https://clubofrome.org/>>